

Message Text

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C O N F I D E N T I A L SECTION 1 OF 2 USNATO 3261

E.O. 11652: GDS

TAGS: MPOL, NATO

SUBJECT: DRC MEETING JUNE 12, 1975

REF: A. USNATO 3120 F. USNATO 3119 (NOTAL)

B. STATE 136885 (NOTAL) G. USNATO 3020 (NOTAL)

C. USNATO 3147 H. STATE 135582 (NOTAL)

D. USNATO 3245 I. DPP/74/460 (FORWARDED TO WASH-

E. USNATO 3074 (NOTAL) INGTON BY 12/23/74 LETTER)

SUMMARY: DURING JUNE 12 MEETING, DEFENSE REVIEW COMMITTEE (DRC) DISCUSSED, ON PRELIMINARY BASIS, ALTERNATIVE PROCEDURES FOR SPRING DEFENSE REVIEW; URGED NETHERLANDS TO ACCEPT COMPROMISE LANGUAGE FOR MINISTERIAL GUIDANCE SECTION ON ALLIANCE COOPERATION; AGREED TO ABOLISH VARIOUS SUBGROUPS IN DEFENSE PLANNING AREA WHICH ARE NOW DORMANT AND TO ABOLISH OTHERS WHEN THEY COMPLETE CURRENT TASKS; ESTABLISHED PERMANENT NATO BODY ON FORCE DATA MANAGEMENT AND ANALYSIS TO CONVENE AS NECESSARY AND CHAIRED BY THE HEAD OF THE INTER-CONFIDENTIAL

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NATIONAL STAFF SYSTEMS ANALYSIS SECTION; AND BRIEFLY DISCUSSED FOLLOW-UP ACTION ON DEFENSE PLANNING COMMITTEE (DPC) MINISTERIAL MEETING. DRC WILL CONTINUE DISCUSSION OF ALTERNATIVE PROCEDURES FOR SPRING DEFENSE REVIEW DURING MEETING IN LATE JUNE.

END SUMMARY.

1. ALTERNATIVE PROCEDURES FOR THE SPRING DEFENSE REVIEW. IN INTRODUCING DPC DISCUSSION OF SPRING REVIEW, CHAIRMAN HUMPHREYS SAID EXECUTIVE WORKING GROUP (EWG) COULD MORE APPROPRIATELY DISCUSS SPRING REVIEW, BUT THAT EWG CHAIRMAN (DEPUTY SYG PANSA) HAD ASKED HUMPHREYS TO TAKE PRELIMINARY "SOUNDINGS" IN DPC. UK REP (LEGGE) EXPRESSED VIEW THAT EWG HAD GIVEN BIRTH TO "SOMETHING OF A MOUSE" IN 1975 AD-70 SPRING REPORT, AND SAID LONDON DOUBTED NEED FOR SUCH REPORTS IN FUTURE. HOWEVER, HE SAID LONDON ALSO HAD RESERVATIONS ABOUT REPLACING AD-70 REPORTS WITH NEW MACHINERY TO MONITOR "ODD BITS AND PIECES" USUALLY COVERED IN AD-70 REPORTS BUT NOT REPEAT NOT COVERED BY EXISTING DEFENSE PLANNING REVIEW AND THAT LONDON WAS UNHAPPY WITH HUMPHREYS' SUGGESTION (REF A) TO APPLY DEFENSE PLANNING REVIEW PROCEDURES TO SUPPORTING PROGRAMS. UK REP SUGGESTED THAT DRC CONSIDER NEXT JANUARY WHETHER IT COULD DEVELOP AN AD-70 REPORT THAT WOULD BE TRULY USEFUL TO MINISTERS. DANISH REP (ROSENTHAL) SUPPORTED UK POSITION IN TOTO.

2. DRAWING FROM REF B, US REP (CLINARD) AGREED WITH CHAIRMAN'S NOTE (REF A) ON NEED FOR SOME MECHANISM TO KEEP SUPPORTING PROGRAMS UNDER REVIEW, BUT CAUTIONED DRC AGAINST PLACING SUCH A HEAVY EMPHASIS ON NATIONAL SUPPORTING PROGRAMS DURING THE SPRING REVIEW THAT IT DETRACTED FROM COVERAGE OF NATO-WIDE SUPPORTING PROGRAMS AND THE BROADER ALLIANCE TASK OF ACHIEVING IMPROVED COOPERATION AMONG NATIONAL FORCES. AFTER CITING FOUR ELEMENTS OF NATO DEFENSE (REF B, PARA 2), US REP SAID THAT EXISTING FALL DEFENSE PLANNING REVIEW CLEARLY CARRIES THE MANDATE FOR REVIEW OF NATIONAL PROGRAMS WHICH SUPPORT NATIONAL FORCES AND SUGGESTED THAT FALL REVIEW MIGHT ALSO COVER NATIONAL SUPPORTING PROGRAMS IN GREATER DEPTH. HE RECOMMENDED THAT A SPRING REVIEW DEAL WITH NATO SUPERSTRUCTURE, INFRASTRUCTURE AND PROGRESS IN INTERNATIONAL COOPERATION WITHIN THE ALLIANCE AND THAT SUCH A REVIEW OCCUR ON AN ANNUAL BASIS TO COMPLEMENT THE ANNUAL FALL REVIEW.

3. FRG REP (BGEN SCHUNEMANN) GENERALLY SUPPORTED UK POSITION, SAYING BONN BELIEVED THAT EXISTING ANNUAL PROGRESS REPORT ON CONFIDENTIAL

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FORCE PLANNING FOR DECEMBER MINISTERIAL WAS SUFFICIENT. HE SAID THAT FORCE GOALS NOW INCLUDE 80 PER CENT OF THE ORIGINAL AD-70 RECOMMENDATIONS AND THAT FUTURE AD-70 REPORTS SHOULD BE VERY BRIEF, SHOULD PROVIDE A "CHECKLIST" OF PROGRESS TOWARD IMPLEMENTING AD-70 RECOMMENDATIONS, AND SHOULD CONCENTRATE ON COMMON PROGRAMS.

4. ITALIAN REP (ADM. MACCHIAVELLI), WHO WAS WITHOUT INSTRUCTIONS, SAID EXPANDED MINISTERIAL GUIDANCE DOCUMENTS SUCH AS CURRENT VERSION COULD REPLACE FUTURE AD-70 SPRING REPORTS. HOWEVER, HE SUGGESTED FORMULATION OF AN "EXECUTIVE" COMMITTEE SUBORDINATE TO DEFENSE PLANNING COMMITTEE (DPC) PERMREPS WHICH WOULD PROVIDE OVERALL COORDINATION FOR ALL DEFENSE PLANNING ACTIVITIES AND WOULD

DEVELOP AN ANNUAL REPORT FOR MINISTERS. HE SAID SUCH A COMMITTEE COULD MONITOR MORE EFFECTIVELY THE BALANCE BETWEEN FORCE CAPABILITIES AND SUPPORTING PROGRAMS THAN COULD THE DRC. HUMPHREYS SAID FOUNDERS OF EXECUTIVE WORKING GROUP (EWG) ENVISAGED THIS TASK FOR EWG, BUT THAT HE BELIEVED EWG HAD NOT PERFORMED VERY WELL.

5. BELGIAN REP (COL. TAYMANS) SAID HIS AUTHORITIES SAW MERIT IN HUMPHREYS' PROPOSAL TO EXTEND THE NATO FORCE PLANNING REVIEW TO SUPPORTING PROGRAMS. NETHERLANDS REP (MAJ. STEENAERT) SAID THE HAGUE WANTED A BRIEF SPRING REPORT LIMITED TO SUPPORTING PROGRAMS.

6. CANADIAN REP (COL. SHEFFIELD) SAID OTTAWA FAVORED A VERY SHORT AD-70 SPRING REPORT OR "NONE AT ALL". NOTING US SUGGESTION, HE RECOMMENDED THAT, IF EWG PRODUCES A REPORT, IT CONCENTRATE ON WAYS TO IMPROVE CAPABILITY OF NATIONAL FORCES TO WORK TOGETHER. CANADIAN REP SAID OTTAWA DID NOT REPEAT NOT FAVOR A SPRING REVIEW EXERCISE ON SUPPORTING PROGRAMS.

6. CHAIRMAN HUMPHREYS DESCRIBED DEVELOPMENT OF 1975 AD-70 SPRING REPORT AS A "COMPLETE WASTE OF TIME", AND SAID HE SAW LITTLE EVIDENCE THAT ANY OF THE LAST THREE SPRING REPORTS HAD CONSTRUCTIVELY ALTERED ALLIED DEFENSES. HE SAID THE US PROPOSAL OFFERED A POSSIBLE ALTERNATIVE TO FUTURE SPRING REPORTS, BUT THAT PROCEDURE EVENTUALLY ESTABLISHED MUST CONTAIN CONCRETE PLANNING TARGETS, NATIONAL COMMITMENTS AND MONITORING OF IMPLEMENTATION ACTIONS. HUMPHREYS SAID DRC WOULD CONSIDER MATTER AGAIN IN LATE JUNE, ASKED REPS TO SOLICIT SPECIFIC PROPOSALS FROM CAPITALS, AND OFFERED FOLLOWING "PROPOSITIONS":

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- A. IF DRC DOES ANYTHING DURING SPRING, IT MUST "CATCH THE EYES" OF DEFENSE MINISTERS.
- B. SPRING REVIEW SHOULD NOT SIMPLY DUPLICATE EXISTING FALL REVIEW.
- C. SPRING REVIEW MUST PROVIDE MONITORING MECHANISM WHICH PROMOTES ACTIONS TO IMPROVE ALLIANCE DEFENSES.

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7. MINISTERIAL GUIDANCE 1975. DANISH REP REQUESTED STATUS OF PARA 40 IN MINISTERIAL GUIDANCE. CHAIRMAN RESPONDED THAT GUIDANCE WAS HELD UP FOR LACK OF AGREEMENT ON ONE WORD, I.E., "WILL" (NETHERLANDS POSITION) OR "COULD" (POSITION OF OTHER ALLIES--REF C).

BELGIAN REP SAID THAT HIS AUTHORITIES ACCEPT THE "COULD" FORMULATION ONLY WITH GREAT RELUCTANCE AND, IF NETHERLANDS IS UNWILLING TO GO THAT FAR, BELGIUM WILL INSIST ON A FOOTNOTE. NETHERLANDS REP STATED THAT MINISTER VREDELING HAS NOT YET DECIDED ON THIS ISSUE, BUT PERSONALLY DOUBTED THAT HE WOULD AGREE TO A LESS POSITIVE FORMULATION THAN "WILL". CHAIRMAN AND CANADIAN REP PLEADED WITH NETHERLANDS TO RECONSIDER IN VIEW OF AMPLE DOCUMENTATION GIVEN TO VREDELING VIEW ELSEWHERE. CHAIRMAN SUMMARIZED ISSUE BY SAYING THAT IS WILL AWAIT FINAL ANSWER FROM NETHERLANDS: IF NETHERLANDS AGREES TO "COULD", IS WILL CIRCULATE MINISTERIAL GUIDANCE IN FINAL FORM; IF NOT, PERMREPS WILL TAKE UP ISSUE. HE EMPHASIZED THAT FOOTNOTE IN MAJOR POLICY DOCUMENT IS HIGHLY UNDESIRABLE. DRC AGREED WITH CONFIDENTIAL

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THIS APPROACH.

8. FOLLOW-UP ACTION ON DPC MINISTERIAL MEETING. CHAIRMAN NOTED MOD LEBER'S COMMENTS REGARDING ONGOING HUMANITARIAN CONFERENCE ON LAWS OF WAR AND AGREED WITH HIS CONCERN FOR ITS DEFENSE PLANNING IMPLICATIONS. CHAIRMAN RECOMMENDED THAT DPC CONSIDER ISSUE WITH VIEW TO POSSIBLE COMMISSIONING OF STUDY BY MILITARY AUTHORITIES. FRG AND UK SUGGESTED, IN VIEW OF FACT THAT POLITICAL COMMITTEE HAD STARTED WORK ON ISSUE, THAT COUNCIL, RATHER THAN DPC, TAKE IT UP. DRC AGREED. CHAIRMAN THEN ASKED DRC REPS FOR COMMENTS ON SYG'S SUMMARY OF DECISIONS OF DPC MINISTERIAL MEETING (REF D). ON PORTION OF DECISION SHEET COVERING EUROGROUP CHAIRMAN STATEMENT, US REP COMMENTED THAT US VIEW IS THAT "TWO-WAY STREET" MUST HAVE COST-EFFECTIVENESS AS GOAL. CHAIRMAN REPLIED THAT US POSITION IS WELL KNOWN. FRG REP NOTED THAT EURONAD REPS WERE MEETING JUNE 12 TO DISCUSS US REACTION TO TWO-WAY STREET IDEA. ON MINISTERIAL GUIDANCE PORTION OF DECISION SHEET, CHAIRMAN NOTED THAT HE HAD RECEIVED SIX REPLIES TO HIS REQUEST FOR INFORMATION AS TO HOW NATIONAL AUTHORITIES PLAN TO IMPLEMENT GUIDANCE. DANSIH, US, ITAL-

IAN AND CANADIAN REPS CONFIRMED THAT THEIR AUTHORITIES HAD PROVIDED RESPONSES WHICH THEY WOULD FORWARD TO IS SHORTLY. ITALIAN REP ASKED CHAIRMAN WHAT, EXACTLY, HE WAS LOOKING FOR IN RESPONSE. CHAIRMAN, CITING HIS EXPERIENCE IN CENTRAL POLICY STAFF OF MOD UK, STATED THAT HE WISHED TO AVOID SITUATION HE HAD OBSERVED IN UK WHEREBY MINISTERIAL GUIDANCE DOCUMENT IS "CLOSELY HELD" BY NATO DESK OFFICERS. US REP NOTED CLOSE CORRESPONDENCE BETWEEN MINISTERIAL GUIDANCE AND US NATIONAL DEFENSE POLICY AND ASSURED CHAIRMAN THAT US DEPARTMENT OF DEFENSE WOULD GIVE WIDE CIRCULATION TO DOCUMENT. TURKISH REP ASKED THAT DECISION SHEET INCLUDE REFERENCE TO MINISTERIAL STATEMENTS ON SITUATION IN SOUTHERN REGION, AS WELL AS SYG'S MEMORANDUM.

9. LIMITATION OF COMMITTEES WITHIN NATO. TURKISH REP, WHILE RECOGNIZING THAT SUBGROUP ON GREEK AND TURKISH LOCAL FORCES IS NECESSARILY DORMANT AT THIS TIME, OBJECTED TO ITS ABOLISHMENT. OTHER DRC REPS AND CHAIRMAN AGREED TO KEEP THIS SUBGROUP ALIVE, TO ABOLISH OTHERS LISTED FIRST PARA DRC,N(75)14 (REF E) WHEN THEIR TASKS ARE COMPLETE, AND RETAIN GROUPS LISTED IN REF PARA 2 INDEFINITELY.

10. NATO FORCE PLANNING DATA BASE. CHAIRMAN CALLED ON SYSTEMS
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ANALYSIS SECTION HEAD PUHL TO EXPLAIN DESIRED DRC ACTION. PUHL OUTLINED WORK ON DATA BASE TO DATE AND ASKED DRC TO APPROVE RECOMMENDATIONS ON RULES OF NFPDB SYSTEM AND ESTABLISHMENT OF PERMANENT NATO BODY (REF F). DRC AGREED TO SECOND RECOMMENDATION BUT DEFERRED FINAL DECISION ON FIRST PENDING INSTRUCTIONS FROM SOME CAPITALS.

11. ANY OTHER BUSINESS. CHAIRMAN HUMPHREYS SAID 5 NATIONS HAD PROVIDED IS WITH INPUTS ON PLANNED DEFENSE RESOURCE ALLOCATIONS (REF G), AND ASKED REPS FROM OTHER NATIONS TO RESPOND SOON. US REP ASKED IS TO CIRCULATE COPIES OF NATIONAL INPUTS AMONG DRC REPS; HUMPHREYS AGREED. MISSION COMMENT: MISSION SENT US INPUT, BASED ON REF H, TO IS AND DRC REPS ON JUNE 12. MISSION WILL POUCH ALLIED INPUTS TO WASHINGTON WHEN RECEIVED. END COMMENT. HUMPHREYS SAID IS HAD DISTRIBUTED DEFENSE PLANNING QUESTIONNAIRES AND EMPHASIZED NEED FOR NATIONS TO RESPOND BY JULY 31, 1975, EVEN IF ONLY IN PART. HUMPHREYS SAID SYSTEM ANALYSIS SECTION OF IS NEEDED ADDITIONAL MANPOWER SUPPORT AND ASKED REPS TO QUERY CAPITALS ABOUT POSSIBLE HELP (REF I). STREATOR

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